

HONORABLE RICHARD A. JONES

UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT SEATTLE

DAVID WICHSER and KATHI  
WICHSER, husband and wife, and the  
marital community composed thereof,

Plaintiffs,

v.

SAFECO INSURANCE COMPANY  
OF ILLINOIS, a foreign insurer,

Defendant.

CASE NO. C15-738 RAJ

ORDER

This matter comes before the Court on Defendant's Motion for Partial Summary Judgment. Dkt. # 32.<sup>1</sup> Plaintiffs oppose the motion. Dkt. # 38. For the reasons that follow, the Court GRANTS Defendant's motion.

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<sup>1</sup> The Court strongly disfavors footnoted legal citations. Footnoted citations serve as an end-run around page limits and formatting requirements dictated by the Local Rules. *See* Local Rules W.D. Wash. LCR 7(e). Moreover, several courts have observed that "citations are highly relevant in a legal brief" and including them in footnotes "makes brief-reading difficult." *Wichansky v. Zowine*, No. CV-13-01208-PHX-DGC, 2014 WL 289924, at \*1 (D. Ariz. Jan. 24, 2014). The Court strongly discourages the parties from footnoting their legal citations in any future submissions. *See Kano v. Nat'l Consumer Co-op Bank*, 22 F.3d 899-900 (9th Cir. 1994).

1       **I.       BACKGROUND**

2       This dispute arises out of Plaintiffs' automobile policy with Safeco Insurance  
3 Company of Illinois ("Safeco"). The Plaintiffs' policy included Personal Injury  
4 Protection (PIP) with a \$10,000 limit and Underinsured Motorist coverage with a limit of  
5 \$50,000 per person or \$100,000 per accident. Dkt. # 33-1, at p. 6. At issue in this  
6 dispute is a claim by Plaintiffs for UIM coverage and Safeco's handling of that claim.

7       On June 29, 2009, plaintiff Kathi Wichser was injured when Larry Kellie failed to  
8 yield and struck Ms. Wichser's car in an intersection. Dkt. # 1-2 (Complaint), ¶ 3.2. On  
9 June 18, 2010, Safeco informed Ms. Wichser's counsel, Jeffrey Keane, that Safeco  
10 exhausted its payments under the PIP coverage. Dkt. # 33-1, at p. 76. Safeco followed  
11 up with Mr. Keane on October 11, 2010 to reiterate that it had paid \$10,000 to Ms.  
12 Wichser under the PIP coverage and asked that Mr. Keane update Safeco about  
13 settlement efforts between Ms. Wichser and Mr. Kellie's insurance carrier. *Id.* at 78. On  
14 April 22, 2013, Mr. Keane informed Safeco of a potential settlement with Allstate  
15 Insurance, Mr. Kellie's carrier, and asked Safeco if it wished to "buy out" the policy. *Id.*  
16 at 82. Safeco declined, and Ms. Wichser settled with Allstate for the full policy limit of  
17 \$100,000. *Id.* at pp. 87, 107.

18       On May 21, 2014, Mr. Keane, on behalf of Ms. Wichser, officially demanded the  
19 \$50,000 per person UIM policy limit. Dkt. # 40-1, at pp. 12-16. Included with the  
20 demand were Ms. Wichser's medical records, a summary detailing the history and nature  
21 of her bills, and copies of her bills. *Id.* at p. 14. In addition, Mr. Keane included a list of  
22 treatment dates and associated bills, totaling \$31,663.81. *Id.* Mr. Keane further  
23 explained that the chart and exhibits to the demand letter "indicat[e] that treatment is  
24 from the date of the accident through December, 2012, [but] Ms. Wichser's treatment is  
25 ongoing, even to today. We have not updated Ms. Wichser's medical records and will do  
26 so should this matter proceed to litigation." *Id.* In a footnote, Mr. Keane stated that  
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1 “[f]or purposes of this demand letter, we estimate \$150 per visit based on prior billings.”  
2 *Id.* at 15.

3 Safeco reviewed the demand letter and attached medical records and bills, and  
4 concluded that “Ms. Wichser was fully compensated by the underlying carrier,  
5 Encompass insurance; which carried \$100,000.00 in liability limits.” *Id.* at 18.<sup>2</sup> Safeco  
6 then waived its PIP subrogation claim. *Id.* Safeco remained open to reviewing any new  
7 information from Ms. Wichser. *Id.*

8 On September 22, 2014, Mr. Keane presented Safeco with a 20 Day Notice  
9 Regarding Violations of the Insurance Fair Conduct Act (IFCA). *Id.* at pp. 20-21. The  
10 IFCA Notice alleged that Safeco violated Washington Administrative Code (WAC) 284-  
11 30-330 by not effectuating a prompt, fair, and equitable settlement and by forcing Ms.  
12 Wichser to litigate for her settlement. *Id.* at p. 21. Safeco responded to the IFCA Notice  
13 on October 27, 2014, explaining that it evaluated the information that Mr. Keane had  
14 previously provided “and concluded that [Ms. Wichser] was fully compensated by the  
15 underlying settlement with the tortfeasor.” *Id.* at p. 24. Safeco declined arbitration in  
16 favor of litigation, which was an option contemplated by the policy. *Id.* “Safeco  
17 remain[ed] open to negotiation and [was] willing to consider additional information.” *Id.*  
18 at p. 25.

19 In October 2014, Safeco attempted, through T-Scan Corporation, to obtain signed  
20 stipulations from Ms. Wichser that would grant Safeco access to her medical records and  
21 bills. Dkt. # 33-1, at pp. 124-132. Ms. Wichser, through Mr. Keane, refused to sign the  
22 stipulations because Mr. Keane did “[not] see a point, Safeco [had] denied the claim.” *Id.*  
23 at p. 132. Safeco explained that it needed additional information to understand Mr.

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26 <sup>2</sup> In an undated Bodily Injury Evaluation Worksheet, Safeco appears to have reviewed the  
27 medical records and calculated the associated costs. Dkt. # 33-1, at pp. 141-145. However,  
Safeco’s calculations came in below Mr. Keane’s by a few hundred dollars. *Id.* at 144.

1 Keane's claim that there were nearly \$40,000 in medical bills in light of the current  
2 production which totaled around \$31,000. *Id.*

3 On January 28, 2015, Safeco wrote to Mr. Keane regarding the outstanding  
4 medical bills. *Id.* at pp. 134-135. Safeco explained that it had attempted to obtain signed  
5 stipulations from Ms. Wichser that would grant Safeco access to the medical bills on  
6 thirteen different occasions during the period of October 31, 2015 to January 13, 2015.  
7 *Id.* Safeco alerted Mr. Keane to the provision in the policy that required insureds to  
8 cooperate with Safeco during an investigation or settlement, including authorizing Safeco  
9 to obtain medical reports and other pertinent records. *Id.* at 135. Safeco reiterated that it  
10 was open to reviewing any new information from Ms. Wichser that would aid it in its  
11 valuation of the claim. *Id.*

12 Receiving no response, Safeco wrote once more to Mr. Keane explaining that  
13 Safeco believed there to be "a disagreement on the value of th[e] case and it does appear  
14 [Safeco does] not have all the records and billings and would like this additional  
15 information to re-evaluate [Ms. Wichser's] injury claim." *Id.* at p. 137. Safeco restated  
16 that it remained open to reviewing any new information that Ms. Wichser wished Safeco  
17 to consider. *Id.* Mr. Keane did not respond, and on May 7, 2015, Safeco again wrote to  
18 Mr. Keane inquiring about the signed stipulations for authorization to Ms. Wichser's  
19 medical bills. *Id.* at p. 139. However, unbeknownst to Safeco, Ms. Wichser and her  
20 husband had filed suit against Safeco in King County Superior Court on May 6, 2015.  
21 Dkt. # 1-2.

22 On May 11, 2015, Safeco removed the Wichsers' lawsuit to federal court. Dkt. #  
23 1. The parties began to engage in discovery, and, on September 3, 2015, Ms. Wichser  
24 signed the authorizations that would allow Safeco to access her medical records. Dkt. #  
25 40-1, at pp. 33-36. On November 18, 2015, Safeco informed Mr. Keane that there were  
26 issues in obtaining all of the required records and bills and requested assistance in  
27 obtaining the remaining records and bills. Dkt. # 32-3, at pp. 27-28.

1 On January 7, 2016, Safeco requested that Ms. Wichser appear for an independent  
2 medical examination, a condition required in her policy. *Id.* at pp. 35-36; *see also* Dkt. #  
3 33-1, at p. 38. The parties could not agree on an examination, and, in June 2016, the  
4 Court intervened. Dkt. # 43. The Court ordered Ms. Wichser to appear for an  
5 examination with Dr. Zietak no later than June 30, 2016. *Id.*

6 Safeco now moves this Court to dismiss Plaintiffs' extra-contractual claims. Dkt.  
7 # 32.

## 8 II. LEGAL STANDARD

9 Summary judgment is appropriate if there is no genuine dispute as to any material  
10 fact and the moving party is entitled to judgment as a matter of law. Fed. R. Civ. P.  
11 56(a). The moving party bears the initial burden of demonstrating the absence of a  
12 genuine issue of material fact. *Celotex Corp. v. Catrett*, 477 U.S. 317, 323 (1986).  
13 Where the moving party will have the burden of proof at trial, it must affirmatively  
14 demonstrate that no reasonable trier of fact could find other than for the moving party.  
15 *Soremekun v. Thrifty Payless, Inc.*, 509 F.3d 978, 984 (9th Cir. 2007). On an issue where  
16 the nonmoving party will bear the burden of proof at trial, the moving party can prevail  
17 merely by pointing out to the district court that there is an absence of evidence to support  
18 the non-moving party's case. *Celotex Corp.*, 477 U.S. at 325. If the moving party meets  
19 the initial burden, the opposing party must set forth specific facts showing that there is a  
20 genuine issue of fact for trial in order to defeat the motion. *Anderson v. Liberty Lobby,*  
21 *Inc.*, 477 U.S. 242, 250 (1986). The court must view the evidence in the light most  
22 favorable to the nonmoving party and draw all reasonable inferences in that party's favor.  
23 *Reeves v. Sanderson Plumbing Prods.*, 530 U.S. 133, 150-51 (2000).

24 However, the court need not, and will not, "scour the record in search of a  
25 genuine issue of triable fact." *Keenan v. Allan*, 91 F.3d 1275, 1279 (9th Cir. 1996); *see*  
26 *also White v. McDonnell-Douglas Corp.*, 904 F.2d 456, 458 (8th Cir. 1990) (the court  
27 need not "speculate on which portion of the record the nonmoving party relies, nor is it

obliged to wade through and search the entire record for some specific facts that might support the nonmoving party's claim"). The opposing party must present significant and probative evidence to support its claim or defense. *Intel Corp. v. Hartford Accident & Indem. Co.*, 952 F.2d 1551, 1558 (9th Cir. 1991). Uncorroborated allegations and "self-serving testimony" will not create a genuine issue of material fact. *Villiarimo v. Aloha Island Air, Inc.*, 281 F.3d 1054, 1061 (9th Cir. 2002); *T.W. Elec. Serv. V. Pac Elec. Contractors Ass'n*, 809 F. 2d 626, 630 (9th Cir. 1987).

### III. DISCUSSION

#### A. Insurance Bad Faith

In Washington, "an insurer has a duty of good faith to its policyholder and violation of that duty may give rise to a tort action for bad faith." *Smith v. Safeco Ins. Co.*, 78 P.3d 1274, 1276 (Wash. 2003). Like other torts, establishing a claim for bad faith requires proof of duty, breach, proximate cause, and damages. *Id.* "In order to establish bad faith, an insured is required to show the breach was unreasonable, frivolous, or unfounded." *Kirk v. Mt. Airy Ins. Co.*, 951 P.2d 1124, 1126 (Wash. 1998). "Claims of bad faith 'are not easy to establish and an insured has a heavy burden to meet.'" *Bayley Constr. v. Great Am. E & S Ins. Co.*, 980 F. Supp. 2d 1281, 1290 (W.D. Wash. 2013) (quoting *Overton v. Consol. Ins. Co.*, 38 P.3d 322, 329 (Wash. 2002)). Courts must place the insurer's actions in context when deciding whether they were unreasonable, frivolous, or unfounded. *Berkshire Hathaway Homestate Ins. Co. v. SQI, Inc.*, 132 F. Supp. 3d 1275, 1288 (W.D. Wash. 2015) (citing *Keller v. Allstate Ins. Co.*, 915 P.2d 1140, 1145 (Wash. App. 1996)). "Violation of Washington's insurance regulations is evidence of bad faith." *Id.* at 1252 (citing *Coventry Associates v. Am. States Ins. Co.*, 274, 961 P.2d 933, 935 (1998)).

Typically, insurers are under a heightened duty to consider the interests of their insureds on equal footing with their own. *Schreib v. Am. Family Mut. Ins. Co.*, 129 F. Supp. 3d 1129, 1135 (W.D. Wash. 2015) (citing *Am. States Ins. Co. v. Symes of*

1 *Silverdale, Inc.*, 78 P.3d 1266, 1270 (Wash. 2003)). But “[t]his enhanced duty does not  
 2 exist in a UIM case, in which the insurer often stands in the shoes of the tortfeasor, can  
 3 assert any defense to liability that the tortfeasor had, and thus finds itself in an adversarial  
 4 relationship with its own insured.” *Id.* (citing *Ellwein v. Hartford Acc. & Indem. Co.*, 15  
 5 P.3d 640, 647 (Wash. 2001)). Still, while the insurer is free to be adversarial in the  
 6 context of assuming the uninsured driver’s role in response to its insured’s claims, it is  
 7 not free to be adversarial in the context of fulfilling its policy obligations or other duties  
 8 that apply to it as an insurer. *See Edmonson v. Popchoi*, 228 P.3d 780, 785 (Wash. Ct.  
 9 App. 2010).

10 “A claim of bad faith cannot succeed when the insurer ‘acts honestly, bases its  
 11 decision on adequate information, and does not overemphasize its own interest.’”  
 12 *Beasley*, 2014 WL 1494030, at \*7 (quoting *Werlinger v. Clarendon Nat. Ins. Co.*, 120  
 13 P.3d 593, 595 (Wash. Ct. App. 2005)). A bad faith claim cannot succeed without proof  
 14 of harm. *Id.* “Because bad faith is a question of fact, ‘[a]n insurer is entitled to a  
 15 dismissal on summary judgment if, after viewing the facts in the insured’s favor, a  
 16 reasonable person could only conclude that its actions were reasonable.’” *Id.* (quoting  
 17 *Werlinger*, 120 P.3d at 595). Summary judgment is also appropriate in instances where a  
 18 reasonable person could only conclude the insured was not harmed. *Id.*

19 Here, Ms. Wichser contends that Safeco acted in bad faith by failing to reasonably  
 20 investigate and value the claim.

#### 21 *1. Reasonable Investigation*

22 An insurer must reasonably investigate an insured’s claim. *Anderson v. State*  
 23 *Farm Mut. Ins. Co.*, 2 P.3d 1029, 1035 (Wash. Ct. App. 2000). This requirement is set  
 24 forth in the WAC. “Refusing to pay claims without conducting a reasonable  
 25 investigation” is an unfair or deceptive act. WAC 284-30-330(4). It is also unfair to  
 26 “[f]ail to affirm or deny coverage of claims within a reasonable time after fully completed  
 27 proof of loss documentation has been submitted.” WAC 284-30-330(5). Further, it is



1 unfair to delay an investigation by making duplicative document requests to the insured.  
2 WAC 284-30-330(11).

3 Ms. Wichser's claim as to unreasonableness stems from her belief that Safeco had  
4 enough information to pay out her UIM limit of \$50,000.<sup>3</sup> However, Safeco only had  
5 records through 2012, and these records amounted to just over \$31,000. Even though  
6 Ms. Wichser claimed ongoing treatment, no records to indicate this were sent to Safeco  
7 despite Safeco's continued efforts to obtain the information. Furthermore, Mr. Keane did  
8 not include a claim for or evidence that supported damages beyond the medical bills,  
9 such as economic loss or loss of consortium on the part of Mr. Wichser. Therefore,  
10 Safeco was not unreasonable in failing to acknowledge this in its valuation.

11 The record appears clear that Safeco attempted on many occasions to obtain  
12 information that would raise its valuation but was unsuccessful. Safeco was not  
13 unreasonable in its conclusion that Ms. Wichser's bills amounting to \$31,000 were  
14 covered by the \$110,000 she received from the tortfeasor's carrier and her own PIP  
15 coverage.

16 B. Insurance Fair Conduct Act

17 Under the Insurance Fair Conduct Act (IFCA), an insurance policyholder who has  
18 been "unreasonably denied a claim for coverage or payment of benefits by their insurer"  
19 may file an action for damages. RCW 48.30.015. An insurer's alleged violation of a  
20 WAC provision is not actionable under the IFCA unless it is accompanied by an  
21 unreasonable denial of coverage or payment: "By its plain language, IFCA gives an  
22 insured no right to sue solely for a violation of a Washington insurance regulation. The  
23 right to sue arises solely from an unreasonable denial of a claim for coverage or payment  
24 of benefits." *Seaway Props., LLC v. Fireman's Fund Ins. Co.*, 16 F. Supp. 3d 1240, 1255

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26 <sup>3</sup> Ms. Wichser cites heavily from her insurance expert, Mr. Richard Maloney. However, his  
27 opinion appears to be that of an attorney espousing many legal conclusions throughout his report.



(W.D. Wash. 2014). Offering or paying a settlement that is not based on a reasoned evaluation of what the insurer knew or should have known at the time about the insured's claim is an unreasonable denial of coverage under the IFCA. *Morella v. Safeco Ins. Co. of Ill.*, No. C12-0672RSL, 2013 WL 1562032, at \*3 (W.D. Wash. 2013). But if there is a delay in payment or coverage "due to a dispute over the amount owed, the delay alone does not constitute a denial of payment under IFCA." *Beasley v. State Farm Mut. Auto. Ins. Co.*, No. C13-1106RSL, 2014 WL 1494030, at \*6 (W.D. Wash. 2014).

In support of their IFCA claim, Plaintiffs allege that Safeco violated various WAC provisions, including WAC 284-30-330(6) and (7). Dkt. # 1-2, at ¶ 4.2.2. Specifically, Plaintiffs assert that Safeco violated the WAC by "not attempting to in good faith effectuate prompt, fair and equitable settlements of claims in which liability has become reasonably clear" and forcing her to resort to litigation to recover the amounts due to her under the policy. WAC 284-30-330(6), (7); *see also* Dkt. # 1-2, at ¶ 4.2.2. Of course, an alleged violation of these provisions is not enough to assert a claim under the IFCA unless the alleged actions also include an unreasonable denial of coverage.

The Court finds the IFCA analysis similar to the bad faith analysis above. That is, the Court does not find that a reasonable jury would conclude from the evidence that Safeco "unreasonably denied a claim for coverage." RCW 48.30.015. Again, the record shows that Safeco was presented with documents indicating a claim of about \$31,000 with no evidence of economic loss or loss of consortium. Despite Safeco's best efforts to obtain additional documentation, it was ultimately unsuccessful in receiving enough information to reevaluate the claim. Based on the information before it, Safeco could reasonably conclude that Ms. Wichser's \$110,000 settlement was enough to cover her claim of \$31,000. Even if Ms. Wichser, through her lawyer, claimed that there were ongoing expenses, no such evidence or documentation was offered to Safeco.

1       C. Fiduciary and Quasi-Fiduciary Duties

2       Plaintiffs' claim for breach of fiduciary duties fails as a matter of law. No  
 3       Washington court has recognized a claim for breach of fiduciary duty by an insured. *See*  
 4       *Baker v. Phoenix Ins. Co.*, 2014 WL 241882, at \*3 (W.D. Wash. 2014) (collecting cases).  
 5       The relationship between an insured and the insurer is not a true fiduciary relationship.  
 6       *Safe Ins. Co. of Am. v. Butler*, 118 Wash. 2d 383, 389 (Wash. 1992) (“[S]omething less  
 7       than a true fiduciary relationship exists between the insurer and the insured”). RCW  
 8       48.01.030 requires that an insurer and insured act in good faith and preserve the integrity  
 9       of insurance, but it does not support a claim that a fiduciary relationship exists between  
 10      insurer and insured.

11      D. Negligence

12      In Washington, it is not entirely clear whether a plaintiff can pursue  
 13      simultaneously a cause of action for bad faith claims handling and a cause of action for  
 14      negligent claims handling in the UIM context. “An action for bad faith handling of an  
 15      insurance claim sounds in tort.” *Safeco Ins. Co. of Am. v. Butler*, 118 Wash. 2d 383, 389  
 16      (Wash. 1992). “Claims of insurer bad faith ‘are analyzed applying the same principles as  
 17      any other tort: duty, breach of that duty, and damages proximately caused by any breach  
 18      of duty.” *Mut. of Enumclaw Ins. Co. v. Dan Paulson Constr., Inc.*, 161 Wash. 2d 903,  
 19      916 (Wash. 2007). Seeing as Plaintiffs have not argued their negligence claim any  
 20      differently than their insurance bad faith claim, it appears that Safeco is correct in finding  
 21      that Plaintiffs’ “negligence claim is simply an alternative way to plead bad faith.” Dkt. #  
 22      32, at p. 12, *Zander v. New Hampshire Indem. Co.*, No. C05-5154FDB, 2006 WL  
 23      2243035, at \*4 (W.D. Wash. 2006) (finding that the plaintiff’s negligence claim is  
 24      indistinguishable from her bad faith claim.). Accordingly, for the same reasons that  
 25      Safeco did not act in bad faith when reasonably construing the evidence to value Ms.  
 26      Wichser’s claim, it similarly did not act negligently in dealing with her claim.

## IV. CONCLUSION

For all the foregoing reasons, the Court GRANTS Defendant's motion for partial summary judgment. Dkt. # 32. Therefore, the Court dismisses Plaintiffs' claims for insurance bad faith, violation of the IFCA, breach of fiduciary duties, and negligence. This matter will proceed on Plaintiffs' contractual claim.

Dated this 22nd day of November, 2016.

Richard A. Jones

The Honorable Richard A. Jones  
United States District Judge